Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Message Text

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PAGE 01 STATE 075501
ORIGIN OES-07

INFO OCT-01 ARA-10 EUR-12 EA-10 IO-13 ISO-00 ACDA-12
AGRE-00 AID-05 CEA-01 CEQ-01 CG-00 CIAE-00
COME-00 DLOS-09 DODE-00 DOTE-00 EB-08 EPA-01
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JUSE-00 L-03 NSAE-00 NSC-05 NSF-01 OMB-01 PA-01
PM-05 SP-02 SS-15 USIA-06 OIC-02 SIG-03 /168 R

DRAFTED BY OES/OFA/OCA:MDBUSBY:CSA
APPROVED BY OES/OFA/OCA-MR. BUSBY
/O RS. HOINKES
EA/ANZ-MR. HURWITZ
EA/ANZ-MR. BODDE
OES/OFA/FA-MR. HALLMAN
OES/OFA/FA-MR. MONKS
OMSN-MR. BERG (SUBS)
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R 232206Z MAR 78
FM SECSTATE WASHDC
TO AMEMBASSY WELLINGTON
AMEMBASSY CANBERRA
AMEMBASSY SUVA
AMEMBASSY PORT MORESBY
AMEMBASSY PARIS
AMEMBASSY LONDON
AMEMBASSY SANTIAGO
INFO AMEMBASSY TOKYO
AMEMBASSY SEOUL
AMEMBASSY TAIPEI
AMEMBASSY OTTAWA
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C O N F I D E N T I A L STATE 075501

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PAGE 02 STATE 075501

FOR LNO STATUS

E.O. 11652: GDS

TAGS: EFIS,

SUBJECT: SOUTH PACIFIC REGIONAL FISHERIES AGENCY

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

REFS: A. PORT MORESBY 276; B. PORT MORESBY 253;
C. SUVA 262; D. SUVA 343; E. STATUS LNO 98;
F. WELLINGTON 4944

1. DEPT HAS OVER APERIOD OF SEVERAL MONTHS BEEN CONSID-
ERING BEST STRATEGY TO PURSUE TO FURTHER U.S. INTERESTS
IN ESTABLISHMENT OF SUBJECT AGENCY. IT IS OBVIOUS FROM
EXCELLENT REPORTING RECEIVED REFTELS THAT MEMBERS OF SOUTH
PACIFIC FORUM ARE BEING LARGELY UNSUCCESSFUL IN ATTEMPTING
TO RESOLVE ISSUES RAISED BY INTRANSIGENCE OF PAPAU NEW
GUINEA. FOR THAT REASON, WE BELIEVE USG SHOULD TAKE A
MORE POSITIVE ROLE DURING PERIOD BETWEEN NOW AND NEXT
MEETING SCHEDULED JUNE 5-10. WE HAVE A DUAL CONCERN.
FIRST, WE WOULD NOT WANT TO APPROACH THE JUNE MEETING
WITHOUT HAVING IN HAND A SOLUTION TO THE JURISDICTIONAL
PROBLEM RAISED BY GPNG. TWO-TREATY SOLUTION MAY BE
WORKABLE, BUT WE BELIEVE WE SHOULD ENGAGE KEY GOVERNMENTS
IN SUBSTANTIVE DISCUSSIONS TO ENSURE THAT THERE IS A

CLEAR UNDERSTANDING PRIOR TO JUNE MEETING. OUR
SECOND CONCERN RELATES TO THE VOLUME OF WORK REMAINING
TO BE DONE. IN ORDER FOR THE JUNE MEETING TO BE SUCCESS,

WE BELIEVE THERE MUST BE PRELIMINARY DISCUSSIONS ON
SUCH ISSUES AS THE GEOGRAPHIC EXTENT OF THE CONVENTION
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AREA, STATUS OF NON-INDEPENDENT TERRITORIES WITHIN THE
ORGANIZATION, ACCESSION TO THE TREATY BY OTHER STATES,
FINANCING OF THEORGANIZATION, AND A MYRIAD OF ISSUES
RELATING TO THE OPERATION OF THE ORGANIZATION ITSELF. WE
BELIEVE IT IMPORTANT TO "TALK THESE ISSUES OUT" WITH A
NUMBER OF GOVERNMENTS PRIOR TO THE JUNE MEETING SO THAT
EVERYONE ARRIVES AT LEAST WITH A GOVERNMENTAL POSITION
ON THOSE ISSUES WHICH WE BELIEVE MUST BE RESOLVED.

2. THE MOST USEFUL WAY TO PROCEED WOULD SEEM BE ENGAGE
VARIOUS GOVERNMENTS AT BOTH THE EXPERT AND POLITICAL
LEVEL. THIS PROBABLY BEST DONE IN CAPITALS WITH
EMBASSY OFFICIALS BEING ASSISTED, IF NECESSARY, BY A
SMALL TEAM OF EXPERTS FROM WASHINGTON. DUE TO THE TIMING
OF THE LOS CONFERENCE, HOWEVER (MARCH 28-MAY 19), THIS
DOES NOT APPEAR TO BE FEASIBLE, SINCE MOST IF NOT ALL OF
FOREIGN EXPERTS WILL BE IN GENEVA DURING THIS PERIOD.
WE THEREFORE PROPOSE A TWO-STEP PROCESS. U.S. EXPERTS
COULD TRAVEL TO GENEVA DURING THIS PERIOD FOR DETAILED
DISCUSSIONS WITH VARIOUS EXPERTS THE WEEK OF APRIL 10.
OUR PURPOSE IN THESE DISCUSSIONS WOULD BE TO DISCUSS IN
DETAIL, AND ON AD REFERENDUM BASIS, SUBSTANTIVE AND PRO-

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

CEDURAL ISSUES RELATING TO THE JUNE MEETING. ASST. SEC. MINK WILL BE IN GENEVA FOR ONE DAY, APRIL 17, AND WE WOULD TAKE ADVANTAGE OF THIS OPPORTUNITY TO HAVE HER MEET PERSONALLY WITH VARIOUS DELEGATES AS FOLLOW-ON TO EXPERTS DISCUSSIONS. FOLLOWING THESE MEETINGS, DEPT WILL ASSESS AND NOTIFY EMBASSIES OF OUTCOME, AND WILL AT THAT TIME FORWARD DETAILED INSTRUCTIONS FOR APPROACHES TO HOST GOVERNMENTS AT POLITICAL LEVEL. WE WILL ALSO SOLICIT EMBASSY VIEWS AS TO DESIRABILITY OF HAVING WASHINGTON EXPERTS AVAILABLE TO ASSISTFOR FOLLOW-UP MEETING. ONE POSSIBILITY MIGHT BE TO SUGGEST INFORMAL DISCUSSIONS IN SUVA WEEK PRIOR TO MEETING.

3. ACTION REQUESTED: ACTION ADDRESSEES ARE REQUESTED
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PAGE 04 STATE 075501

TO APPROACH HOST GOVERNMENT AT APPROPRIATE LEVEL AND INQUIRE AS TO WHETHER THEIR EXPERTS WILL BE IN GENEVA DURING PERIOD OUTLINED ABOVE. FYI: OUR INFORMATION IS THAT MOST, IF NOT ALL, OF THSE GOVERNMENTS WILL HAVE AT LEAST ONE MEMBER OF THEIR LOS DELEGATION WHO ATTENDED PREVIOUS SUVA MEETING. END FYI. EMBASSY SHOULD OUTLINE IN GENERAL TERMS OUR DUAL CONCERNS, STATE THAT U.S. EXPERTS WILL BE IN GENEVA DURING THIS PERIOD, AND SUGGEST CONSULTATIONS. GOVERNMENTS MAY ALSO BE INFORMED OF MRS. MINK'S VISIT AND HER DESIRE TO MEET WITH THEM. STRUCTURE OF MEETINGS WILL BE DECIDED AT THAT TIME.

4. FOR WELLINGTON: REFTEL F STATES POSSIBLE INTENTION OF CRIS BEEBE TO BE EN ROUTE TEHRAN DURING TIMEFRAME SUGGESTED. WE WONDER WHETHER IT MIGHT BE POSSIBLE FOR HIM TO VISIT GENEVA AND PARTICIPATE IN, OR PERHAPS COORDINATE, TALKS. WE WOULD GO FORWARD WITH OUR CONSULTATIONS IN ANY EVENT, BUT BEEBE'S PARTICIPATION WOULD SERVE DUAL PURPOSE OF BLUNTING POSSIBLE CRITICISM OF U.S. FOR TAKING MORE AGGRESSIVE POSITION, WHILE AT SAME TIME GIVING A BOOST TO HIS CONTINUED INVOLVEMENT IN NEGOTIATIONS. EMBASSY IS REQUESTED TO FEEL HIM OUT ON THIS ISSUE, AND REPORT HIS REACTION. WE WOULD PREFER, OF COURSE, TO TURN COORDINATION OF WHOLE ENDEAVOR, EXCEPT FOR MRS. MINK'S VISIT, OVER TO HIM IF HE WILL TAKE IT ON.

5. FOR PORT MORESBY: REF B REPORTS ON SITUATION VIS-A-VIS SOLOMON ISLANDS. WE WILL, BY SEPTEL, ADDRESS SPECIFIC ISSUE RAISED. AT PRESENT, WE CONTEMPLATE ANOTHER VISIT TO HONIARA BY AMEMBASSY PORT MORESBY PERSONNEL AS FOLLOW-ON TO GENEVA TALKS. SHOULD IT BE DECIDED TO SEND WASHINGTON-BASED TEAM TO PORT MORESBY, AT LATER TIME, WE
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Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

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COULD ARRANGE VISIT TO HONIARA AS WELL.

6. FOR SUVA: REF C ADDRESSES QUESTION OF HOW TO HANDLE NEGOTIATION OF SEPARATE TREATY AMONG FORUM COUNTRIES, REGARDING JURISDICTION OVER TUNA, AND REQUESTS DEPT VIEWS. YOU SHOULD INFORM GATES THAT WE WOULD CONSIDER IT PREJUDICIAL TO HAVE BOTH DOCUMENTS CONSIDERED AT SAME MEETING. IN OUR VIEW, SEPARATE FORUM TREATY IS REFLECTION OF THEIR VIEWS ALONE, AND WHILE WE RECOGNIZE THEIR RIGHT TO NEGOTIATE AND SIGM SUCH A DOCUMENT, WE WILL RESIST HAVING IT IN ANY WAY CONNECTED WITH TREATY ESTABLISHING THE AGENCY. THEREFORE, YOU SHOULD INFORM GATES THAT WE BELIEVE IT INAPPROPRIATE TO HAVE TWO DOCUMENTS CONSIDERED FORMALLY AT SAME MEETING.

7. FOR SUVA: REFS D AND E ADDRESS QUESTION OF MICRONESIAN REPRESENTATION AT JUNE MEETING. GATES SHOULD BE INFORMED THAT USG CONSIDERS IT INAPPROPRIATE FOR SPEC TO ISSUE SEPARATE INVITATIONS TO ANY U.S. TERRITORIES OR POSSESSIONS, OR TO THE TRUST TERRITORIES. AS GATES IS NO DOUBT AWARE, THE POLITICAL SITUATION IN THE TTPI IS MOST UNSETTLED AT THE PRESENT TIME, AND AS POINTED OUT IN REF E, THE "MICRONESIAN LOS DELEGATION" IN NO WAY REPRESENTS THE TOTALITY OF MICRONESIAN INTERESTS IN THIS CONFERENCE. USG UNDERSTANDS VIEWS OF VARIOUS FORUM MEMBERS REGARDING MAXIMUM PARTICIPATION BY NON-INDEPENDENT ENTITIES, BUT AS WE EXPLAINED AT LAST SUVA MEETING, THESE

ARE INTERNAL MATTER WHICH MUST BE RESOLVED WITHIN FRAMEWORK OF U.S. CONSTITUTIONAL SYSTEM AND/OR TRUSTEESHIP ARRANGEMENT WITH MICRONESIA. IN ADDITION, OUR ON-GOING SENSITIVE NEGOTIATIONS WITH VARIOUS MICRONESIAN GROUPS REGARDING THEIR FUTURE POLITICAL STATUS DICATE THE NECESSITY OF STRICT NON-INVOLVEMENT BY OUTSIDE INTERESTS. THE VARIOUS MICRONESIAN INTERESTS WOULD NOT HESITATE TO USE A SITUATION SUCH AS THIS TO THEIR ADVANTAGE IN THE STATUS
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NEGOTIATIONS, AND WE DO NOT WISH TO CREATE SITUATION WHERE THIS IS POSSIBLE. PLEASE CONVEY THESE CONCERNS TO GATES AND REPORT HIS REACTION.
VANCE

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

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PAGE 01 STATE 075501
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R 290730Z MAR 78
FM SECSTATE WASHDC
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C O N F I D E N T I A L STATE 075501

PLEASE PASS TO HICOM FOR STATUS LNO

FOLLOWING REPEAT STATE 075501 SENT ACTION WELLINGTON CANBERRA
SUVA PORT MORESBY PARIS LONDON SANTIAGO INFO TOKYO SEOUL TAIPEI
OTTAWA GENEVA HICOMTERPACIS CINCPAC MAR 23.
QUOTE C O N F I D E N T I A L STATE 075501

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PAGE 02 STATE 075501

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Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

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WE BELIEVE THERE MUST BE PRELIMINARY DISCUSSIONS ON SUCH ISSUES AS THE GEOGRAPHIC EXTENT OF THE CONVENTION AREA, STATUS OF NON-INDEPENDENT TERRITORIES WITHIN THE ORGANIZATION, ACCESSION TO THE TREATY BY OTHER STATES, FINANCING OF THEORGANIZATION, AND A MYRIAD OF ISSUES RELATING TO THE OPERATION OF THE ORGANIZATION ITSELF. WE BELIEVE IT IMPORTANT TO "TALK THESE ISSUES OUT" WITH A NUMBER OF GOVERNMENTS PRIOR TO THE JUNE MEETING SO THAT EVERYONE ARRIVES AT LEAST WITH A GOVERNMENTAL POSITION ON THOSE ISSUES WHICH WE BELIEVE MUST BE RESOLVED.

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Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

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PAGE 04 STATE 075501

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Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

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BELIEVE IT INAPPROPRIATE TO HAVE TWO DOCUMENTS CONSIDERED
FORMALLY AT SAME MEETING.

7. FOR SUVA: REFS D AND E ADDRESS QUESTION OF MICRO-
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PAGE 05 STATE 075501

NESIAN REPRESENTATION AT JUNE MEETING. GATES SHOULD BE
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Message Attributes

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Decaption Note:
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Disposition Approved on Date:
Disposition Case Number: n/a
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Disposition Date: 20 Mar 2014
Disposition Event:
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Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
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Previous Handling Restrictions: n/a
Reference: 78 PORT MORESBY 276, 78 PORT MORESBY 253, 78 SUVA 262, 78 SUVA 343, 78 STATE 98
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Review Action: RELEASED, APPROVED
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Review Event:
Review Exemptions: n/a
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Review Transfer Date:
Review Withdrawn Fields: n/a
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Status: NATIVE
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TAGS: EFIS, NZ
To: WELLINGTON CANBERRA MULTIPLE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/aa1138be-c288-dd11-92da-001cc4696bcc
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